

Message Text

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ACTION IO-13

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CIAE-00 ERDA-07 COME-00 DODE-00 EB-07 EPA-04
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TO SECSTATE WASHDC 7059
INFO AMEMBASSY NAIROBI

UNCLAS GENEVA 3380

FROM USDEL - DIPLOMATIC CONFERENCE ON INTERNATIONAL
HUMANITARIAN LAW, GENEVA

E.O. 11652: N/A
TAGS: SENV UNEP
SUBJECT: UNEP GC V (MAY 9-25), ITEM 14, PROBLEM OF MATERIAL
REMNANTS OF WARS

REF: NAIROBI 5375

1. WE HAVE REVIEWED REFTEL AND UNEP/GC/103 ON SUBJECT OF
MATERIAL REMNANTS OF WAR. WHILE WE FULLY SUPPORT THE
OBJECTIVES OF THE UNEP EXECUTIVE DIRECTOR'S REPORT, IT
APPEARS THAT UNEP IS NOT AWARE THAT PARTICIPANTS AT THIS
CONFERENCE ARE MAKING SOME PROGRESS TOWARDS CONSENSUS ON
GENERAL OUTLINES OF POSSIBLE PROVISIONS FOR REGULATION OF
MINES AND BOOBY-TRAPS WHICH DIFFER SUBSTANTIALLY FROM
RECOMMENDATIONS CITED IN REFTEL.

2. AD HOC COMMITTEE ON CONVENTIONAL WEAPONS OF THIS
CONFERENCE IS PRESENTLY WORKING ON PROPOSALS FOR MINES
AND BOOBY-TRAPS WHICH WOULD ESTABLISH REQUIREMENTS FOR
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RECORDING OF MINEFIELDS, LIMIT USES OF MINES IN
POPULATED AREAS, RESTRICT THE USE OF REMOTELY-DELIVERED
MINES, AND PROHIBIT CERTAIN TYPES OF BOOBY-TRAPS.
HOWEVER, NONE OF THE PROPOSALS UNDER CONSIDERATION HERE
WOULD GO AS FAR AS CERTAIN OF THE EXDIR'S RECOMMENDATIONS.

3. FOR EXAMPLE, EXDIR. RECOMMENDS THAT ALL FUTURE LAND

MINES, BOOBY-TRAPS, GRENADES AND BOMBS BE FITTED WITH SELF-DESTRUCTIVE OR NEUTRALIZING MECHANISMS. IN FACT, THE MOST THAT ANY DELEGATION HERE HAS PROPOSED IS THAT REMOTELY-DELIVERED MINES (THOSE DELIVERED BY AIRCRAFT, ARTILLERY, ETC.) BE EQUIPPED WITH SUCH DEVICES, AND MANY DELEGATIONS EVEN QUESTION WHETHER THAT SHOULD BE ABSOLUTE REQUIREMENT. NEUTRALIZING MECHANISMS ON BOMBS AND GRENADES WOULD BE SUPERFLUOUS, SINCE THESE MUNITIONS ARE ALREADY DESIGNED TO DETONATE ON, OR SHORTLY AFTER, DELIVERY; FURTHERMORE, OTHER TYPES OF RESTRICTIONS ON MANUALLY-EMPLACED MINES AND BOOBY-TRAPS, SUCH AS LIMITATIONS ON THEIR EMPLACEMENT IN POPULATED AREAS, AND, IN THE CASE OF MINEFIELDS, MARKING OR RECORDING, CAN BE ADEQUATE SUBSTITUTE IN MOST CASES FOR NEUTRALIZING MECHANISMS. IN ANY EVENT, EXDIR'S RECOMMENDATION WOULD INVOLVE EXTENSIVE CHANGES IN DESIGN OF FUTURE MUNITIONS WHICH MOST COUNTRIES WOULD NOT BE PREPARED TO ACCEPT.

4. THE ABOVE SIMPLY UNDERSCORES FACT THAT UNEP COULD NOT BE EXPECTED TO HAVE ACCESS TO NECESSARY MILITARY AND TECHNICAL EXPERTISE TO MAKE SOUND PROPOSALS FOR REGULATIONS OF SUCH MUNITIONS. WE BELIEVE THIS IS BEST LEFT TO BODIES WITH ACCESS TO SUCH EXPERTS, SUCH AS AD HOC COMMITTEE OF THIS CONFERENCE.

5. WE THEREFORE RECOMMEND THE FOLLOWING: (A) THAT IT BE MADE CLEAR THAT EXCHANGE OF INFORMATION SPECIFIED IN PARA 26(A) OF EXDIR REPORT WOULD BE LIMITED, WITH UNCLASSIFIED

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RESPECT TO REMNANTS OF PAST WARS, TO INFORMATION PRESENTLY AVAILABLE (WHICH IN MOST CASES WILL NOT MEASURE UP TO THE SPECIFIC REQUIREMENTS OF THE PARA); (B) THAT IT BE MADE CLEAR THAT ANY STUDIES ON THE ENVIRONMENTAL EFFECTS OF CERTAIN TYPES OF WEAPONS, AS PROPOSED IN PARA 26(D), BE CARRIED OUT BY BODIES WITH SPECIAL KNOWLEDGE AND COMPETENCE CONCERNING REGULATION OF THE WEAPONS IN QUESTION; (C) THAT PARA 27(I) AND (II) BE REVISED TO CALL FOR ADHERENCE TO THE PROTOCOLS CONCLUDED BY THE DIPLOMATIC CONFERENCE ON HUMANITARIAN LAW IN ARMED CONFLICT, AND TO THE ENVIRONMENTAL MODIFICATION CONVENTION PRODUCED BY THE CCD; AND (D) THAT PARA 27 (III) BE REPLACED BY PARA ALONG FOLLOWING LINES: "(APPROPRIATE) POSSIBLE RESTRICTIONS ON VARIOUS TYPES OF CONVENTIONAL WEAPONS TO MINIMIZE POTENTIAL ADVERSE EFFECTS ON THE ENVIRONMENT AND ON CIVILIAN POPULATIONS FROM THEIR USE, SHOULD BE NEGOTIATED IN APPROPRIATE INTERNATIONAL FORA. THESE RESTRICTIONS MAY INCLUDE APPROPRIATE LIMITATIONS ON THE USE OF MINES AND BOOBY-

TRAPS IN POPULATED AREAS, AND SUITABLE REQUIREMENTS

FOR RECORDING, MARKING, OR EQUIPPING OF SUCH MUNITIONS
WITH NEUTRALIZING MECHANISMS."SORENSEN

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